PENRITH CITY COUNCIL

INFORMATION GUIDE











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INTRODUCTION

Penrith City Council has adopted this Information Guide in accordance with section 21 of the *Government Information (Public Access) Act 2009* (NSW) **(GIPA Act)**.

The Information Guide describes Council's functions, responsibilities and organisational structure. It also describes the various types of information held by Council, how that information can be accessed and how members of the public can participate in the Council's decision-making processes.

ABOUT COUNCIL

Penrith City Council is the local government authority for the Penrith Local Government Area.

Council's roles and responsibilities are wide-ranging.

We are responsible for providing strategic leadership and sustainable future planning, while also delivering a range of infrastructure and services needed for a growing city.

Councils in NSW operate under the Local Government Act 1993. This Act directs the way Council functions and the activities and services we provide to our local community. Section 8 of this Act Outlines Council's charter and sets out what we need to consider when carrying out our activities. Council's responsibilities under the charter include to:

- exercise community leadership
- provide appropriate services and facilities for the community
- properly manage and conserve the local environment
- involve and engage with our communities
- keep the local community informed about our activities
- ensure that provided services are managed efficiently and effectively
- have regard for the long-term effects of our decisions, and
- be a responsible employer.

More than 135 other pieces of legislation also influence and affect the work of councils including the Environmental Planning and Assessment Act 1979, the Roads Act 1993,

Rural Fires Act 1997, Companion Animals Act 1998, and the Work Health and Safety Act 2011.



OUR SERVICES

- Provision of, management of, maintenance of, and construction of:
 - civil assets
 - recreational areas, public and open spaces
 - Council buildings and facilities
 - Council controlled cemeteries
 - aquatic leisure centres and facilities
- Provision of, and management of waste and resource collection services
- Advocates to other levels of government
- Planning for the future of the city
- Communication and engagement with customers and the community
- Provision of sustainability initiatives, programs and education
- Management and development of property

- Supporting local emergency management services and contributing to public safety
- Promotion and marketing of the city
- Provision of community activities and events
- Provision of a development assessment, certification and approval service
- Provision of compliance and regulatory functions, including animals and illegal dumping
- Protection and enhancement of the environment
- Provision of children services
- Provision of library service
- Provision of floodplain planning
- Provision of traffic management, parking and road safety planning for the city
- Provision of corporate functions to ensure the organisation runs efficiently and effectively and abides by all legislative requirements

OUR MISSION, VALUES AND CUSTOMER PROMISE





STRUCTURE AND FUNCTIONS OF COUNCIL

Mayor and Councillors

The City of Penrith is divided into three Wards. Five councillors are elected for each Ward.

Councillors are elected for a period of four years. As an elected person the role of a Councillor is to:

- represent the interests of the residents and ratepayers
- facilitate communication between the community and the Council.

The Mayor holds office for 2 years or for a period when a Mayoral election is to be held for the calling of a Local Government Election. The role of the Mayor is to:

- exercise, in cases of necessity, the policy making functions of the governing body of the Council between meetings of the Council
- exercise such other functions of the Council as the Council determines
- preside at meetings of the Council, and
- carry out the civic and ceremonial functions of the Mayoral Office.

General Manager

The General Manager is responsible for the efficient and effective operation of the Council's organisation (including the day to day management of the Council) and for ensuring the implementation of decisions of the Council.

Programs and Services

Penrith City Council's corporate structure includes the following groups and associated programs. Directors are responsible for the day to day operational requirements and service delivery of each of the groups. The following shows Council's corporate structure.

Our Councillors

North Ward

Councillor Kevin Crameri OAM

Councillor Ross Fowler OAM

Councillor Glenn Gardiner*

Councillor Jonathan Pullen*

Councillor John Thain (Deputy Mayor)

East Ward

Councillor Bernard Bratusa

Councillor Todd Carney

Councillor Robin Cook

Councillor Tricia Hitchen (Mayor)

Councilior Mariene Shipley*

South Ward

Councillor Jim Aitken OAM

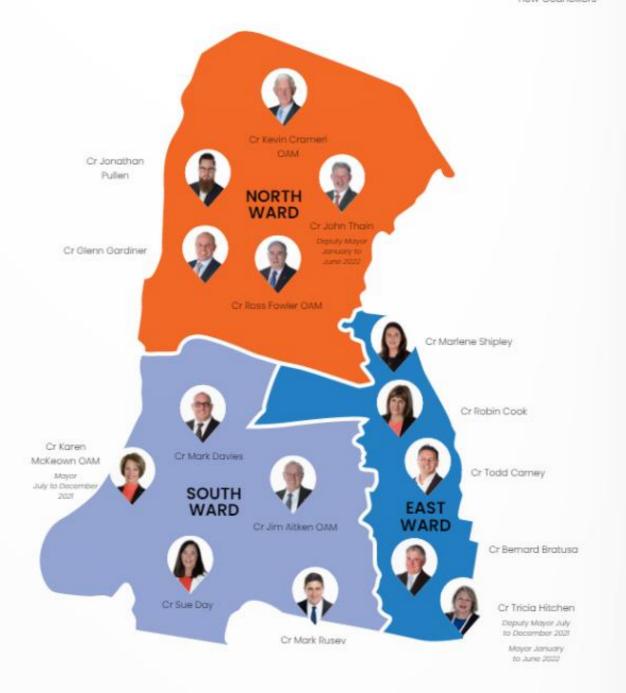
Councillor Mark Davies

Councillor Sue Day*

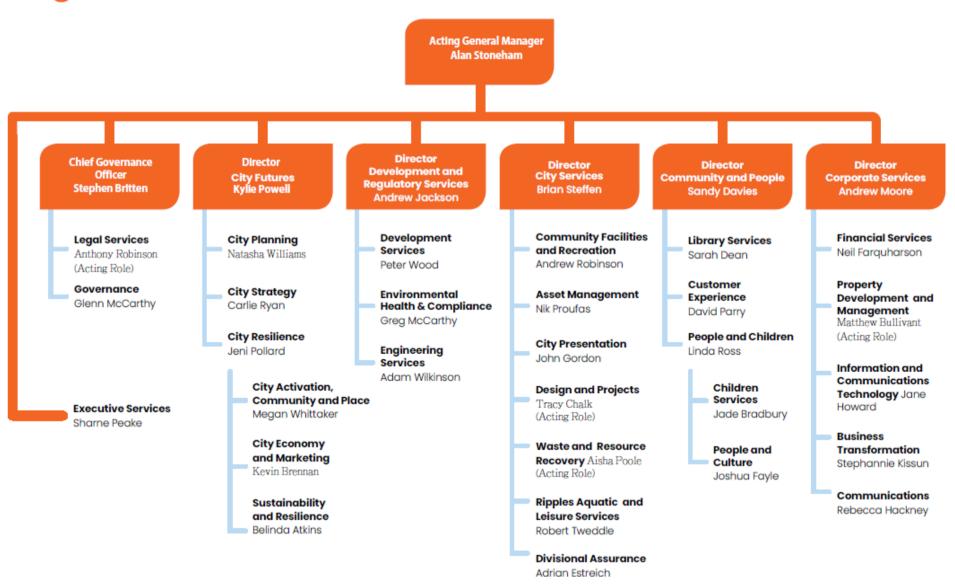
Councillor Karen McKeown OAM

Councillor Mark Rusev*

* new Councillors



Organisational Structure



DECISION MAKING FUNCTIONS OF COUNCIL

The Local Government Act 1993 (NSW) (the Act) guides the decision-making functions of all NSW councils. The main functions of Council may be grouped into the following categories:

ADMINISTRATIVE FUNCTIONS	ENFORCEMENT	REGULATORY	REVENUE	SERVICE
	FUNCTIONS	FUNCTIONS	FUNCTIONS	FUNCTIONS
Employment of staff Strategic Planning Operational Planning Financial Reporting Annual Reporting Governance	Prosecution of Offences Powers of entry and inspection Proceedings for breaches of the Act	Approvals Orders Certificates	Rates Charges Fees Borrowings Investments	Civil Infrastructure Environmental Protection Community Health and Services Recreation Services Waste removal and disposal Economic Development

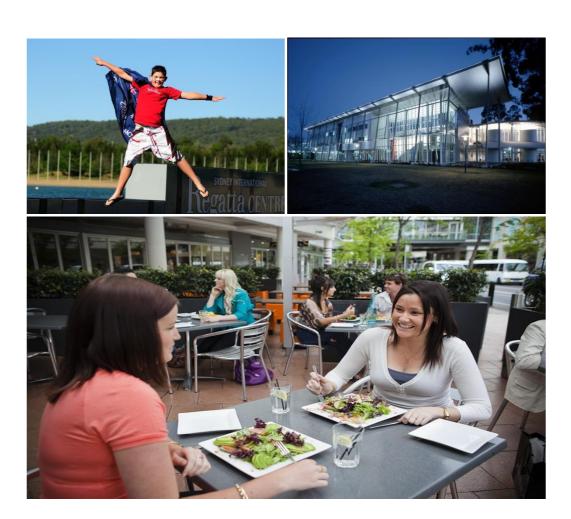
Councils also have powers under other Acts including:

- Planning functions as consent authority Community Land Development Act 1989 (NSW)
- Companion animal registration and control Companion Animals Act 1998 (NSW)
- Placing covenants on Council land Conveyancing Act 1919 (NSW)
- Environmental Planning– Environmental Planning and Assessment Act 1979 (NSW)
- Payment of contributions to fire brigade costs and furnishing of returns Fire and Rescue NSW Act 1989
- Inspection of food and food premises Food Act 2003 (NSW)
- Public Spaces (Unattended Property) Act 2021 (NSW)
- Library services Library Act 1939 (NSW)
- Pollution control Protection of the Environment Operations Act 1997 (NSW)
- Inspections of systems for purposes of microbial control Public Health Act 2010 (NSW)
- Restricting use of recreation vehicles Recreation Vehicles Act 1983 (NSW)
- Roads Roads Act 1993 (NSW)
- Issue of permits to light fires during bush fire danger periods Rural Fires Act 1997 (NSW)
- Requiring the furnishing of information to the Rural Fire Service Advisory Council and its Co-ordinating Committee – Rural Fires Act 1997 (NSW)

- Recommending appointment of local controller State Emergency Service Act 1989 (NSW)
- Approval of leasehold strata plans Strata Schemes Development Act 2015 (NSW).
- Ensuring restriction of access to swimming pools Swimming Pools Act 1992 (NSW)
- Access to Information Government Information (Public Access) Act 2009 (NSW)

Decisions made by the Council can directly impact the City's property owners, residents, business owners and visitors. Major strategic, planning, policy and financial decisions are considered and made by the Councillors at meetings of the Council.

Other decisions regarding day to day operational requirements and service delivery are made under delegated authority by the General Manager, Directors, Managers and staff. Decisions are made in accordance with relevant legislation, Council policy and/or procedures, and consideration of financial implications.



HOW MEMBERS OF THE PUBLIC CAN PARTICIPATE IN COUNCIL'S POLICY DEVELOPMENT AND EXERCISE OF FUNCTIONS

Penrith City Council looks to engage communities, organisations and stakeholders in decision making processes through structured consultation practices. Opportunities to allow members of the public to participate in the formulation of Council's policies and the exercise of Council's functions include:

Public exhibition and submissions

Major policies, planning matters and development applications are advertised, and submissions are invited during the exhibition periods. Submissions received in response to the public exhibition processes are considered prior to the adoption of recommendations.

Council Meetings and Committee Meetings

All meetings of the Council and Committees of the Council (of which all members are councillors) are open to the public. Anyone can request permission to address a meeting of the Council or Committee of the Council by making a request to the General Manager, Public Officer or Executive Officer either in writing, verbally or by other electronic means.

It is at the absolute discretion of the Council (or the Committee) to determine whether permission to address the meeting will be granted. Council's Code of Meeting Practice sets out the manner in which meetings are to be conducted. The Code of Meeting Practice is available on Council's website.

Strategic Planning Documents

Council has developed a strategic planning framework that reinforces our commitment to a sustainable future for our City and its communities. Council has an integrated suite of documents that outline the actions that the Council and our communities will need to take over time. This includes the:

- Community Plan
- 4 Year Delivery Program
- 1 Year Operational Plan
- Community Engagement Strategy
- Resourcing Strategy
- City Strategy

The Community Strategic Plan identifies the long-term aspirations our communities want to see delivered in the City. The 4-year Delivery Program links the 'planning' in the long-term Strategic Plan with the 'implementing' in the annual Operational Plan. It is the Strategic document that guides the organisation's work program over the Councillor's 4-year term. The annual Operational Plan is the 'implementing' part of Council's key strategic documents. It outlines all of Council's services, and a range of ongoing service activities and specific tasks to be undertaken in the year ahead.

The Community Engagement Strategy outlines how Council will engage with its communities and relevant stakeholders in developing and finalising the Community

Strategic Plan. The Resource Strategy Outlines Council's capacity to manage assets and deliver services over the next ten years.

Although Council seeks community participation in the development of these documents, it also welcomes comments at any time. The documents are available online or through the Customer Service Centres. Comment can be received:

- in writing to the General Manager, Penrith City Council PO Box 60, Penrith NSW 2751
- by email Council@penrith.city , or
- by phone 4732 7777 or fax Council on 4732 7958

Council Committees and Entities

Council has delegated functions to the following committees and entities in accordance with section 377 of the Local Government Act 1993 and they are authorised to exercise the delegated functions under s355 of the Local Government Act 1993 or by way of a Licence Agreement in the case of other entities.

The committees/entities are as follows:

Committees

Jamison Park Netball Complex Management Committee

Penrith Schools Boatshed Management Committee

Ray Morphett Pavilion Management Committee

Penrith Senior's Centre Management Committee

Andromeda Community Centre Management Committee

Nepean Community and Neighbourhood Services (under licence agreement)

Community Junction

Arms Australia Inn Management Committee

Penrith International Friendship Committee

Western Sydney Regional Illegal Dumping Squad – Management Committee

Access Committee (Advisory)

Heritage Advisory Committee (Advisory)

Policy Review Committee

Audit, Risk & Improvement Committee (this committee has no authority granted to it)

Penrith Valley Community Safety Partnership (this committee has no authority granted to it)

Resilience Committee (this committee has no authority granted to it)

Floodplain Risk Management Committee

Property Development Advisory Panel

Council has also established several consultative forums and advisory committees, task forces and working parties to advise it on specific issues, usually involving representatives of the community, Councillors and Council staff

During the previous 12-months Council also had delegates or directors elected/appointed to the Boards and/or the Committees of the following organisations:

- Australian Local Government Women's Association
- The Penrith Performing and Visual Arts Limited
- The Penrith Whitewater Stadium Ltd
- Penrith CBD Corporation Limited
- St Marys Town Centre Ltd.
- Hawkesbury River County Council
- Sydney West City Planning Panel
- CivicRisk Mutual
- CivicRisk West
- Western Sydney Academy of Sport Advisory Board
- National Growth Areas Alliance
- Western Sydney Regional Committee for Illegal Dumping
- Local Government NSW
- Local Government Super
- Council Ambassador to Lachlan Shire Council
- Penrith Valley Regional Sports Centre Ltd
- Penrith Valley Sports Foundation

Council also had representation on the following co-operative:

The Penrith City Children's Services Co-operative Ltd

Patronage and Memberships

Council is also a Patron to various community orientated organisations with Councillors and Council Officers members of various organisations, which enable them to participate in discussions and forums on issues that are important to the communities of Penrith.

External Bodies Exercising Council Functions

The Hawkesbury River County Council exercises delegated functions on behalf of Council to control noxious weeds on public land and waterways in Penrith City.

Companies in which Council held a Controlling Interest

Companies in which Council held a controlling interest during the previous 12-months were:

- Penrith Aquatic and Leisure Ltd
- Penrith Performing and Visual Arts Ltd
- Penrith Whitewater Stadium Ltd

TYPES OF INFORMATION HELD BY COUNCIL

Council holds various types of Government Information including:

POLICY DOCUMENTS						
CITY SERVICES	CORPORATE SERVICES	DEVELOPMENT & REGULATORY SERVICES	CITY FUTURES	LEGAL & GOVERNANCE		
Concrete Footpaving Kerb, Guttering & Footpath Charges for places of Worship	Grant Applications by Council Staff Rates or Accounts Written Off	Road Naming Policy Smoke Free Outdoor Areas	Statement of Aboriginal and Torres Strait Islander Recognition Community Assistance Program	Organisational Communications Policy Code of Conduct		
Signs Leading to Public Facilities	Sustainability Policy	Keeping of Animals local Orders Policy	Subsidies to Performance Groups Program Policy	Public Interest Disclosures Internal Reporting System Policy		
Keying System	Acquisition of Property		Homelessness Protocol	Negotiation & Consensus Policy		
Penrith Cemeteries Policy Alcohol Free Public Spaces				Code of Meeting Practice		
Public Domain Lighting Policy				Payment of Expenses & Provision of Facilities to Mayor, Deputy Mayor & Councillors		
Neighbourhood Facilities Management Policy						

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Roadside Memorial		Advertising on Council Premises
Naming of Parks and Reserves		
Road Naming Policy		
Donations to Amateur Sportsperson and Representatives in the fields of Art, Music Culture – Interstate & Overseas Travel		
The Placement of Memorial Trees & Park Furniture Policy		

Please visit Penrith City Council's website to view Council's Policy Documents.

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INFORMATION ABOUT COUNCIL

- Community Strategic Plan
- Delivery Program
- Operational Plan
- Resource Strategy
- Community Engagement Strategy
- 4 Year End of Term Report
- Annual Report (includes State of the Environment Report every 4 years)
- 6 monthly Delivery Program Progress Report
- Quarterly Operational Plan Report
- Annual Financial Reports
- Auditors Report
- EEO Management Plan
- Annual Reports of bodies exercising functions delegated by the Council
- Codes referred to in the Local Government Act 1993
- Returns of the interest of Councillors, designated persons & delegates
- Agendas and Business Papers for Meetings of the Council and Committees of the Council
- Minutes of Meetings of the Council and Committees of the Council
- Departmental Representative reports under section 433 of the Local Government Act 1993 (NSW)
- Land Register
- Register of Investments
- Register of Delegations
- Register of graffiti removal work kept in accordance with section 13 of the Graffiti Control Act 2008 (NSW)
- Register of current declarations of disclosures of political donations kept in accordance with section 328A of the Local Government Act 1993 (NSW)
- Register of voting on planning matters kept in accordance with section 375A of the Local Government Act 1993 (NSW)

PLANS AND POLICIES

- Local policies adopted by the Council concerning approvals and orders
- Plans of management for community land
- Environmental Planning Instruments
- Development Control Plans
- Contribution Plans

INFORMATION ABOUT DEVELOPMENT APPLICATIONS

- Development Applications
- Homes Warranty Insurance Documents
- Construction Certificates
- Occupational Certificates
- Structural Certification Documents
- Town Planner Reports
- Submissions received on Development Applications
- Heritage Consultant Reports
- Tree Inspection Consultant Reports
- Acoustics Consultant Reports
- Land Contamination Consultant Reports
- Records on decisions on Decisions on Development Applications

APPROVALS, ORDERS & OTHER DOCUMENTS

- Applications for approvals under Part 1 of Chapter 7 of the Local Government Act 1993 (NSW) and any associated documents received in relation to such an application
- Applications for approvals under any other Act and any associated documents received in relation to such an application
- Records of approvals granted or refused, any variation from local policies with reasons for the variation, and decisions made on appeals concerning approvals
- Orders given under Part 2 of Chapter 7 of the Local Government Act, and any reasons given under section 136 of the Local Government Act 1993 (NSW)
- Orders given under the authority of any other Act
- Records of building certificates under the Environmental Planning and Assessment Act 1979 (NSW)
- Plans of land proposed to be compulsorily acquired by the Council
- Compulsory acquisition notices
- Leases and licences for use of public land classified as community land

COUNCIL'S RECORDS MAY ALSO CONTAIN A RANGE OF INFORMATION REGARDING:

- Assets and infrastructure, including plant and equipment
- City of Penrith Regional Indoor Aquatic and Recreation Centre
- Commercial activities
- Community grants
- Community services activities
- Companion animals (pets)
- Council owned and controlled properties
- Council's children's services
- Council's finances
- Council's own internal operations
- Design and construction
- Energy supply and telecommunications
- Engineering works
- Flooding and stormwater surge
- General property information
- Infrastructure under the care, control and management of the Council
- Legal matters and disputes
- Library services
- Local businesses and industries
- Marketing
- Penrith Performing and Visual Arts
- Penrith Whitewater Stadium
- Recreation activities and facilities
- Service providers
- Sporting activities and sporting clubs
- Submissions and complaints
- Tourism
- Traffic infringement
- Waste services

Some of the above records may contain information that Council considers to be against the public's interest to disclose. When responding to requests for access to information, Council will take into account the public interest considerations provided by the *Government Information Public Access Act 2009 (NSW)* to determine whether access can be provided.

DOCUMENTS FOR RELEASE UNDER Schedule 1 of the Government Information (Public Access) Regulation

1 Information about local authority

- (1) Information contained in the current version and the most recent previous version of the following records is prescribed as open access information—
 - (a) the model code prescribed under section 440 (1) of the LGA and the code of conduct adopted under section 440 (3) of the LGA,
 - (b) code of meeting practice,
 - (c) annual report,
 - (d) annual financial reports,
 - (e) auditor's report,
 - (f) management plan,
 - (g) EEO management plan,
 - (h) policy concerning the payment of expenses incurred by, and the provision of facilities to, councillors,
 - (i) annual reports of bodies exercising functions delegated by the local authority,
 - (j) any codes referred to in the LGA.
- (2) Information contained in the following records (whenever created) is prescribed as open access information—
 - (a) returns of the interests of councillors, designated persons and delegates,
 - (b) agendas and business papers for any meeting of the local authority or any committee of the local authority (but not including business papers for matters considered when part of a meeting is closed to the public),
 - (c) minutes of any meeting of the local authority or any committee of the local authority, but restricted (in the case of any part of a meeting that is closed to the public) to the resolutions and recommendations of the meeting,
 - (d) reports by the Chief Executive of the Office of Local Government presented at a meeting of the local authority in accordance with section 433 of the LGA.
- (3) Information contained in the current version of the following records is prescribed as open access information—
 - (a) land register,
 - (b) register of investments,
 - (c) register of delegations,
 - (d) register of graffiti removal work kept in accordance with section 13 of the *Graffiti Control Act 2008*,
 - (e) register of current declarations of disclosures of political donations kept in accordance with section 328A of the LGA,
 - (f) the register of voting on planning matters kept in accordance with section 375A of the LGA.

2 Plans and policies

Information contained in the current version and the most recent previous version of the following records is prescribed as open access information—

- (a) local policies adopted by the local authority concerning approvals and orders,
- (b) plans of management for community land,
- (c) environmental planning instruments, development control plans and contributions plans made under the *Environmental Planning and Assessment Act 1979* applying to land within the local authority's area.

3 Information about development applications

(1) Information contained in the following records (whenever created) is prescribed as open access information—

- (a) development applications (within the meaning of the *Environmental Planning and Assessment Act 1979*) and any associated documents received in relation to a proposed development including the following—
- (i) home warranty insurance documents,
- (ii) construction certificates,
- (iii) occupation certificates,
- (iv) structural certification documents,
- (v) town planner reports,
- (vi) submissions received on development applications,
- (vii) heritage consultant reports,
- (viii) tree inspection consultant reports,
- (ix) acoustics consultant reports,
- (x) land contamination consultant reports,
- (b) records of decisions made on or after 1 July 2010 on development applications (including decisions made on appeal),
- (c) a record that describes the general nature of the documents that the local authority decides are excluded from the operation of this clause by subclause (2).
- (2) However, this clause does not apply to so much of the information referred to in subclause (1) (a) as consists of—
 - (a) the plans and specifications for any residential parts of a proposed building, other than plans that merely show its height and its external configuration in relation to the site on which it is proposed to be erected, or
 - (b) commercial information, if the information would be likely to prejudice the commercial position of the person who supplied it or to reveal a trade secret, or
 - (c) development applications made before 1 July 2010 and any associated documents received (whether before, on or after that date) in relation to the application.
- (3) A local authority must keep the record referred to in subclause (1) (c).

4 Approvals, orders and other documents

Information contained in the following records (whenever created) is prescribed as open access information—

- (a) applications for approvals under Part 1 of Chapter 7 of the LGA and any associated documents received in relation to such an application,
- (b) applications for approvals under any other Act and any associated documents received in relation to such an application,
- (c) records of approvals granted or refused, any variation from local policies with reasons for the variation, and decisions made on appeals concerning approvals,
- (d) orders given under Part 2 of Chapter 7 of the LGA, and any reasons given under section 136 of the LGA,
- (e) orders given under the authority of any other Act,
- (f) records of building certificates under the *Environmental Planning and Assessment Act 1979*,
- (g) plans of land proposed to be compulsorily acquired by the local authority,
- (h) compulsory acquisition notices,
- (i) leases and licences for use of public land classified as community land,
- (j) performance improvement orders issued to a council under Part 6 of Chapter 13 of the LGA.

HOW TO ACCESS GOVERNMENT INFORMATION

The Government Information Public Access Act 2009 (GIPA Act) establishes four ways in which the public can access government information:

Open Access Information and Informal Access Requests

- Through the mandatory disclosure of open access information (see above, Information Held by Council) where practicable, this information will be made available free of charge on Council's website. Where it is not practicable for Council to provide open access information on the website, the information will be made available free of charge in at least one other format. The applicant will be required to complete the Informal GIPA Request form and submit the completed form to Council.
- If you would like to request information that does not fall under an Open Access request and is not available on Council's website (without the need for a formal application, unless there are good reasons to require one) you will need to complete and lodge an Information Request for Access to Information Application Form (pdf 85.9KB) this information will be made available free of charge, subject to any reasonable conditions that may be imposed by Council. Council may require a written record of an informal request to access information.
- To access information that is not currently available on Council's website, please contact Council on (02) 4732 7777.

Proactive Release of Information

Through the proactive release of as much information as possible – this
information will be made available free of charge, or at the lowest reasonable
cost.

Formal Access Applications

- In response to a formal access application (for information that Council does not provide proactively or informally) – application fees and processing charges apply as per the GIPA Act.
- The GIPA Act sets out the procedure for making and dealing with formal access applications. An application for information that is not already available by other means must be made on the "Formal Access Application" form, which is available on Council's website and at Council's customer service counters.
- A formal application is not a valid application unless it is accompanied by an application fee of \$30. The application fee counts as payment of the first hour of any processing charge that may be payable by the applicant. Processing charges for dealing with formal access applications are charged at a rate of \$30 per hour for each hour of processing time.
- Enquiries regarding formal access applications should be made to Council's Right to Information Officer.

How to obtain information from Council

- Search Council's website to see if it is already available.
- Contact Council and ask for the information. We will decide whether the information:
 - 1. is open access information that is readily available. If it is, we will tell you how you can get the information
 - 2. can be provided to you through an informal release (without the need for a formal access application), or
 - 3. requires a formal access application.

OUR CONTACT DETAILS

Visit our offices:

Penrith: 601 High St, Penrith NSW 2750 (Civic Centre), or

• St Marys: 207 – 209 Queen St, St Marys NSW 2760

Opening hours: Monday to Friday 8:30am – 4:00pm

Enquiries Phone: (02) 4732 7777

Website: www.penrithcity.nsw.gov.au

E-mail: <u>council@penrithcity</u>

• Fax: (02) 4732 7958

Mail: PO Box 60 Penrith NSW 2751







OTHER GOVERNMENT BODIES

OFFICE OF THE INFORMATION AND PRIVACY COMMISSIONER (IPC)

For further advice and assistance regarding access to government information, applicants may wish to contact the IPC by telephone on 1800 472 679 or email ipcinfo@ipc.nsw.gov.au. The website address for the IPC is www.ipc.nsw.gov.au.

DATA.NSW

Data.NSW is a program of work occurring across NSW government aimed at Increasing the safe use of data across NSW government. It will grow and evolve over time.

Data.NSW includes Platforms, including the CKAN open data portal, spatial data portals, agency data hubs and secure data sharing environments that enable people to find and use data.

The website address is www.data.nsw.gov.au.