PENRITH CITY COUNCIL

WSUD TECHNICAL GUIDELINES

Version 4 – October 2020

PENRITH
CITY COUNCIL

Contents

1. PURPOSE OF WSUD TECHNICAL GUIDELINES

These Guidelines must be used to prepare and submit supporting information for Development Applications and Construction Certificates. They are an adaptation of the Draft NSW MUSIC Modelling Guidelines and should be read in conjunction with the latest version of the MUSIC User Guide.

The Guidelines should also be read in conjunction with a number of other industry best practice guidelines documents including:

- Adoption Guidelines for Stormwater Biofiltration Systems, 2015, Cooperative Research Centre for Water Sensitive Cities.
- Draft NSW Music Modelling Guidelines (prepared for the Sydney Metropolitan CMA)
- WSUD Conceptual Design Information (prepared by Water by Design)
- Bioretention Technical Design Guidelines, October 2014, Water by Design
- Wetland Technical Design Guidelines, May 2017, Water by Design
- WSUD Technical Design Guidelines (prepared by Water by Design)
- Penrith City Council Bioretention Standard Drawings (Final Working Draft)
- Typical Drawings (prepared for the Sydney Metropolitan CMA)
- Maintaining Vegetated Stormwater Assets, February 2012, Water by Design
- Construction and Establishment Checklists for Vegetated Assets Water by Design

The Guidelines provide guidance on the following:

- Council's requirements for the location, ownership and ongoing maintenance responsibilities of WSUD measures
- What is to be submitted with a Development Application or Construction Certificate application
- What is required to be included in a WSUD Strategy
- Parameters to be used in MUSIC modelling
- Where to get further information on the design, construction, operation and maintenance of stormwater treatment measures, and
- Council's expectations in relation to proposed WSUD measures.

The WSUD Technical Guidelines will be periodically reviewed and updated to reflect changes in industry best practice.

2. COUNCIL APPROVAL REQUIREMENTS FOR WSUD SYSTEMS

2.1 General Requirements

When preparing supporting documentation for a Development Application or Construction Certificate application, Council requires applicants and developers to engage appropriately qualified and experienced practitioners for the development of appropriate WSUD designs and strategies.

NOTE: Conceptual treatment sizes and total footprints for site planning (e.g. Planning Proposals)

In sizing of stormwater treatment measures in early stages of developments, it is necessary to consider more than the treatment surface area (e.g. filter media), as to allow for the integration of stormwater management assets in the development layout, and to ensure provision for adequate maintenance access.

The conceptual sizes and total footprints should be considered for the total footprint which includes treatment surface, batters, bunds, inlets and maintenance access paths. These should be considered with a preference to avoid the need for large retaining walls and fencing, as to maximise integration into the surrounding landscaping. It is necessary to prepare this in consultation with Council.

2.2 Pre-Application Consultation

Discussion with Council is encouraged at an early stage of a development proposal to agree on a general design approach before a detailed WSUD Strategy is prepared.

2.3 Information at Development Application Stage

Development Applications that are required to meet the water conservation targets only are to document within their Development Application how the potable water conservation targets will be met. This can be through a BASIX Certificate for residential dwellings or a certificate of water appliances and fittings within the DA submitted.

Development types that are required to meet water conservation, stormwater quality and quantity targets must submit a Water Sensitive Urban Design Strategy with a development application. A Water Sensitive Urban Design Strategy is a written report detailing potable water savings and stormwater quality and quantity control measures to be implemented as part of a development. The strategy is to include the following detail:

- **Proposed development –** Describe the proposed development at the site, including site boundaries and proposed land uses.
- **WSUD objectives –** Identify the WSUD objectives that apply to the proposed development.
- **Water conservation –** document how the potable water conservation targets will be met. For residential developments this maybe in the form of a BASIX Certificate.

- **Stormwater quality –** demonstrate how the stormwater quality targets will be met. It should include stormwater quality modelling results and identify the location, size and configuration of stormwater treatment measures proposed for the development.
- **Stormwater quantity -** demonstrate how the stormwater quantity targets will be met. It should include modelling results and identify the location, size and configuration of measures proposed for the development.
- **Details of MUSIC Modelling** (or equivalent) **–** Modelling parameters to determine the size and configuration of WSUD elements must be undertaken in MUSIC (or equivalent) and use the parameters included in Section 4 of this document.
- **Costs –** Prepare capital and operation and maintenance cost estimates of proposed water cycle management measures. Both typical annual maintenance costs and corrective maintenance or renewal/adaptation costs should be included.
- **Draft Operation and Maintenance plan –** An indicative list of inclusions in the maintenance plan is included in Checklist provided in Section 7 of this document
- **Checklist** – outlining the details of the WSUD Strategy and reference of the information source.

Development that needs to consider on-site detention are to refer to Council's *Engineering Specifications* and *Stormwater Drainage for Building Developments* documents.

2.3.1 Deemed to Comply Provisions

To simplify the approval process, a number of Deemed to Comply solutions for some developments sized less than 5,000m^2 have been developed. These solutions provide a means to comply with the WSUD requirements without the need to provide supporting information including MUSIC Modelling. The deemed to comply solutions apply to a range of development types including:

- Multiunit housing
- Industrial developments, and
- Commercial developments

In order to use the deemed to comply solution, applicants are required to adopt predefined treatment measures including a raingarden and rainwater tanks. The sizing of the raingarden is dependent on a number of parameters including percentage of bypass, depth of extended detention and whether a rainwater tank is connected to internal plumbing.

Full details on how to apply the deemed to comply options is included in Council WSUD Deemed to Comply Toolkit available in **Addendum 1**. The information includes a number of design checklists, standard drawings, a sample operation and maintenance plan as well as a series of case studies.

In cases where a proponent elects **not** to utilise the deemed to comply provisions, then the information outlined in Section 2.3 is to be provided in support of a development application.

2.4 Information to be provided at Construction Certificate Stage

Council may impose a consent condition requiring the submission of full details of WSUD treatment systems for Councils review prior to the issue of a Construction Certificate.

The following information must be provided with a Construction Certificate application:

- Detailed construction plans including all calculations, drawings and designs which are consistent with the design parameters used in the modelling and approved concept designs from the Development Application.
- An Erosion and Sedimentation Control Plan.
- An Operation and Maintenance Plan (OMP) outlining how operation and maintenance issues have been appropriately considered in the development of the WSUD Strategy. A Draft OMP should be provided with the Development Application and include details on the following:
    a) Site description (area, imperviousness, land use, annual rainfall, topography etc)
    b) Site access description
    c) Likely pollutant types, sources and estimated loads
    d) Locations, types and descriptions of measures proposed
    e) Operation and maintenance responsibility (council, developer or owner)
    f) Inspection methods
    g) Maintenance methods (frequency, equipment and personnel requirements);
    h) Landscape and weed control requirements
    i) Operation and maintenance costs;
    j) Waste management and disposal options; and
    k) Reporting.
- Completed Construction Certificate Checklist

2.5 Works as Executed (WAE) Drawings & Compliance Certificates

The Principal Certifying Authority must not issue an Occupation Certificate unless Works as Executed (WAE) plans have been prepared and the constructed WSUD system has been completed in accordance with the approved Construction Certificate drawings and conditions of development consent, as per Council's *Engineering Specifications* and *Councils Stormwater Drainage for Building Developments* documents and these guidelines.

2.6 Positive Covenant and Restriction of Use on WSUD elements

To ensure on-going future maintenance of WSUD elements applicants may be required to create a "Positive Covenant" and "Restriction on the Use of Land" under Section 88B of the *Conveyancing Act* 1919, burdening the property with the requirement to maintain the WSUD elements. The following is an example of possible restrictions:

Restriction

The proprietor of the burdened lot shall not:

(1) Erect, construct or place any building or other structure,

(2) Make alterations to the ground surface levels, grates, pipes, pits, kerbs, tanks, gutters, WSUD measure or any other structure associated with the water quality control system,

Within the land so burdened without the prior written consent of Penrith City Council

Positive Covenant

(1) The proprietor of the burdened lot from time to time shall do all things necessary to maintain, repair and replace the grates, pipes, pits, kerbs, tanks, gutters, WSUD measure(s) or any other structures of and incidental to the water quality control system within the land so burdened to the satisfaction of Penrith City Council and in this regard must also comply with any reasonable written request of the Council within such time period nominated.

(2) Where the proprietor of the burdened lots fails to comply with any written request of the Penrith City Council referred to in (1) above the proprietor shall meet any reasonable cost incurred by the Council in completing the work

(3) Full and free right for the Penrith City Council and every person authorised by it to enter upon the burdened lot in order to inspect, maintain, cleanse, replace, repair any grates, pipes, pits, kerbs, tanks, gutters WSUD measures or any other structure or alter surface levels to ensure the on-site detention system within the land so burdened functions in accordance with the approved Construction Certificate (Council Reference: DA /).

Note: Penrith City Council must be nominated as the authority to vary or modify the above restrictions and positive covenants.

2.7 Handover of WSUD Assets to Council

Council prefers WSUD measures to be located on private land under the maintenance of the owner or occupier. If there is a need to hand assets over to Council, arrangements will be made prior to the approval of a Development Application. In this regard, Council will not consider accepting ownership of any WSUD measures unless all of the following conditions are met:

(1) The proponent must have a Development Application pre-lodgement meeting with Council Officers to discuss Council's requirements of the proposed development

(2) The WSUD assets / measures are constructed and operate in accordance with the approved design specifications / parameters and any other specific design agreements previously entered into with Council

(3) The performance of the WSUD measure(s) has been validated, which must include the provision of a Performance Validation Report supporting the performance of the WSUD measure

(4) Where applicable, the build-up of sediment has resulted in no more than a 10% reduction of operational volume (e.g. of the pond, settling basin, constructed wetland)

(5) Asset inspections for defects has been completed and, if any defects are found, rectified to the satisfaction of Council

(6) The WSUD infrastructure is to the satisfaction of Council, structurally and geotechnically sound (this will require the submission of documents demonstrating that such infrastructure has been certified by suitably qualified persons)

(7) Design drawings have been supplied in a format acceptable to Council

(8) Works as Executed (WAE) drawings have been supplied for all infrastructure in a format and level of accuracy acceptable to Council

(9) Other relevant digital files have been provided (e.g. design drawings, surveys, bathymetry, models etc)

(10) Landscape designs have been supplied, particularly those detailing the distribution of functional vegetation, i.e. vegetation that plays a role in water quality improvement (clearance certificates from the landscape architect will need to be supplied)

(11) The condition of the infrastructure and associated with the land complies with the approved design specification.

(12) Where applicable, filter media infiltration rates are within 10% of the rates of the design parameters for the filtration system concerned (e.g. bio-retention system, permeable pavement)

(13) Comprehensive operation and maintenance manuals (including indicative costs) have been provided

(14) Inspection and maintenance forms provided

(15) Vegetation establishment period successfully complete (3 years unless otherwise approved by Council)

(16) Copies of all required permits (both construction and operational) have been submitted.

3. GENERAL INFORMATION ON WSUD STRATEGY PREPARATION

3.1 Stormwater Management Reference Guidelines

The following information should be referred to when developing a WSUD Strategy. As summarised below Penrith Council currently adopts the following guidelines as reference guidelines for several treatment systems.

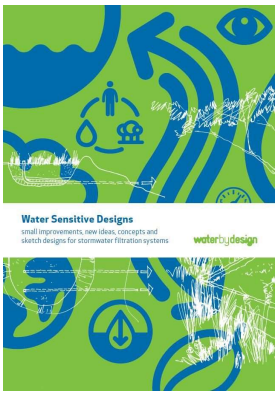
Stage 1 – Concept Design Stage

1. MUSIC Modelling – MUSIC, the Model for Urban Stormwater Improvement Conceptualisation, derives default water quality parameters for a range of pollutants generated from various land use types. As presented in Australian Runoff Quality (Engineers Australia)[1] most verified and published Australian water quality research has been synthesised into MUSIC.

   The latest version of MUSIC is Version 6 (2017), and is available at eWater. The MUSIC model includes a modelling guideline which should be referred to when using the MUSIC software. Parameters for the MUSIC model in Penrith are outlined in Section 4 of this document.

2. MUSIC Modelling guide – the development of a MUSIC model requires specific inputs and parameters. For proposed developments in the Penrith Council LGA key parameters for undertaking any MUSIC modelling are outlined in Section 6 of this document. Further information on MUSIC modelling is available in the NSW MUSIC Modelling Guideline 2005 Available online.

3. Water Sensitive Designs – concept information on specific WSUD elements https://hlw.org.au/download/water-sensitive-designs/



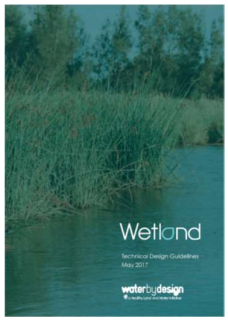
Stage 2 – Detailed Design Stage

The following resources outline further information which can be used by proponents when developing detailed design / construction drawings and undertaking construction.

4. Technical Design Manual – the 'Water by Design' Program's WSUD Technical Design Guidelines for South East Queensland describe appropriate methods for the detailed design of some common structural stormwater management measures.

The "Bioretention Technical Design Guidelines" (Version 1.1, October 2014)" incorporates the most recent bioretention knowledge from research and on ground practice into a single, easy to use resource. It supersedes all bioretention references in the 2006 "Water Sensitive Urban Design Technical Design Guidelines for Bioretention Systems.

The "Wetland Technical Design Guidelines" (Version 1, May 2017) provide information on constructed wetlands, their background and the concept of WSUD along with the design process, specification guide and some worked examples of a constructed wetland. It supersedes all bioretention references in the 2006 "Water Sensitive Urban Design Technical Design Guidelines for Wetlands.



5. **Penrith City Council Standard Bioretention Drawings and Specifications**

Standard Drawings have been incorporated in Council's WSUD Deemed to Comply Toolkit. Council has also developed Standard Drawings and Specifications for bioretention systems. These are available on Council's website.

The use of the Standard Drawings and Specifications is intended to outline the key design principles and expectations. They are not intended to limit innovative solutions.

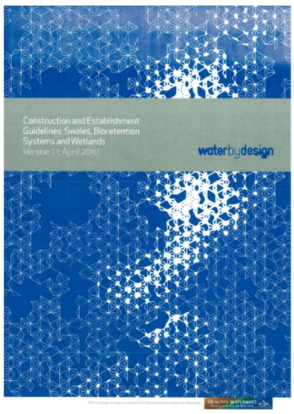
Importantly, a *cookie cutter* approach to design stormwater treatment measures is not encouraged, but rather systems that both integrate into the landscape and incorporate key design approaches which minimises the long-term maintenance implications and costs.

The set of drawings is available in Addendum 2, available https://www.penrithcity.nsw.gov.au/building-development/development/engineering-requirements-for-development-subdivision

6. Typical Drawings – the Sydney Metropolitan CMA has released typical drawings for a series of WSUD elements, including bioretention systems at steep or flat sites, in footpaths or roadways.

Stage 3 – Construction and Establishment

7. Construction and Establishment for Swales, Bioretention Systems and Wetlands – the South East Queensland 'Water by Design' Program has produced Construction and Establishment Guidelines, providing guidance on common construction and establishment issues associated with the delivery of vegetated WSUD elements, assisting practitioners to avoid common faults and potential failure at the delivery and design stage. A Sydney based guide has been produced that replaces Queensland references with Sydney specific alternatives available. See



Stage 4 – Operation and Maintenance

8. This "Maintaining Vegetated Stormwater Assets" prepared by Water by Design, document helps asset managers and maintenance staff by providing practical and standardised advice for maintaining swales, bioretention systems, constructed wetlands, and sediment basins

9. Various Public Health Requirements / Guidelines.
   All WSUD treatment measures must be designed and constructed with consideration of the Public Health Act.

   http://www.health.nsw.gov.au/PublicHealth/environment/water/wastewater.asp
   http://www.health.vic.gov.au/legionella/coolingtower/coolingtower.htm
   http://www.basix.nsw.gov.au/basixcms/basix-help-notes/water/central-systems/central-cooling.html

Table 1: Contents of a WSUD Strategy, and tools and resources available

Outline contents	Details to be provided in the WSUD Strategy	Supporting Information
Proposed Development	Summarise any background information available on the site, including previous studies, a description of the existing site conditions and details of the development – layout, size, catchments, topography, landuse, roof areas, etc.	*Proponent's development layout*
WSUD Objectives	This section should identify the WSUD objectives which apply to the development including water conservation and stormwater quality objectives.	*Penrith WSUD Policy (Section 3)*
Water Conservation	Identify how water saving fittings fixtures and appliances would be integrated into the development to meet the water conservation targets. Water balance modelling (for harvesting and reuse systems) should include: • Water demands • Other parameters and assumptions Refer to Section 4.5 for estimating the use and for modelling requirements.	
Stormwater Quality Demonstrate how the stormwater quality targets will be met. Including: • stormwater quality (MUSIC) modelling results • identify the location, size and configuration of stormwater treatment measures proposed for the development.	Establish a stormwater quality (MUSIC) model for the proposed development to predict expected stormwater pollutant loads generated from development and to develop a strategy to achieve the stormwater quality targets. The information submitted with the WSUD Strategy should include: • Location, size and configuration of stormwater treatment elements. • Details of MUSIC modelling, with the MUSIC parameters and assumptions outlined in an appendix to the WSUD Strategy. Parameters to be reported include rainfall (rain station, time step and years of rainfall) and evapotranspiration, source nodes (catchment areas, impervious fractions, soil parameters and pollutant mean and standard deviation values), and treatment nodes, with the following parameters reported: a) bioretention systems - hydraulic conductivity, extended detention depth and filter depth b) ponds and wetlands - inlet pond size, permanent pool depth, extended detention depth and notional detention time	*MUSIC modelling software* *Standard MUSIC parameters for Penrith (Section 4 of this document)* *NSW MUSIC Modelling Guide*

Outline contents	Details to be provided in the WSUD Strategy	Supporting Information
	c) swales - slope and vegetation heights • Any variation from the recommended MUSIC parameters must be reported and justified.	
Stormwater Quantity – Stream Forming Flows will be met	When determining Stream Erosion Index (SEI) Council requires the use of the methodology in the Draft NSW MUSIC Modelling Guide (Aug 2010) that is adapted from Blackham and G. Wettenhall (2010). • Parameters to be reported include: a) rainfall (rain station, time step and years of rainfall) and evapotranspiration b) source nodes (catchment areas, impervious fractions, soil parameters and pollutant mean and standard deviation values), c) generic nodes to transform modelled flows below the stream forming flow threshold of interest (i.e. 50% of 2yr ARI natural flows) to zero. The Generic Treatment Node should be configured the same for the natural and developed (with measures) models d) flood frequency analysis • Provide all calculations • Details of MUSIC modelling, with the MUSIC parameters and assumptions outlined in an appendix to the WSUD Strategy.	*Modelling Stream forming flows NSW MUSIC Modelling Guide*
Cost and Maintenance Prepare capital and operation and maintenance cost estimates of proposed water cycle management measures	Both typical annual maintenance costs and corrective maintenance or renewal/adaptation costs should be included. Develop a maintenance plan. An indicative list of inclusions in the maintenance plan is included in Checklists provided in Section 7 of this document.	*Concept Design Guidelines for WSUD (external link Section 1.1)*
Checklist	Checklist of the WSUD aspects of the development	*Penrith WSUD Policy (Section 7)*

4. MUSIC Modelling Parameters for Penrith

This section provides guidance on modelling parameters to be used when modelling WSUD elements in MUSIC. These guidelines are provided to ensure consultants, developers and Council have a consistent and uniform approach to stormwater quality and harvesting modelling within the City of Penrith.

The parameters must be used when developing a WSUD Strategy to meet the targets outlined in Penrith WSUD Policy. Further information on MUSIC Modelling is available in the *Draft NSW MUSIC Modelling Guideline*. The information is an adaption of the Draft NSW MUSIC Modelling Guideline and should be read in conjunction with the eWater MUSIC User Guide which is provided with the MUSIC software.

This guideline provides specific guidance on rainfall and evaporation inputs, source node parameters, rainfall runoff parameters, pollutant generation parameters and stormwater treatment nodes. Any MUSIC models that are not consistent with this guideline must justify the differences in parameters and/or assessment methods.

Using MUSIC-*link* to develop MUSIC models

In order to improve the development assessment process with regards to Water Sensitive Urban Design, Council is working with eWater to simplify the process of developing Stormwater Treatment Strategies. The use of **MUSIC-*link*** can simplify the development and assessment of MUSIC models.

As such, Council encourages proponents to utilise the **MUSIC-*link*** function when preparing MUSIC models for proposed developments within the City of Penrith.

The main benefit of **MUSIC-*link*** is that developers and consultants can design their stormwater management infrastructure and then immediately validate it (within the software) to ensure that parameters fall within the limits of Penrith City Council's requirements. On receiving a submitted design and related validation report, our Development Assessment team can immediately check for compliance with our standards.

MUSIC-*link* streamlines the process of achieving a match between the Penrith City Council's specific guidelines and urban developer's water sensitive designs. MUSIC-link allows Penrith City Council to:

- Apply a simple, robust and quicker process of WSUD assessment, helped by the compliance report that **MUSIC-*link*** provides with designs,
- Communicate clearly and directly with developers and designers, providing locally specific WSUD requirements and modelling parameters, and
- Provide increased levels of redundancy for model assessment.

In summary, the use of **MUSIC-*link*** allows a MUSIC model to be prepared using Council's preferred parameters, allowing a more streamlined assessment process. The tool also allows proponents / consultant to assess models against Council's requirements before the lodgement of a DA. As such, the use of the tool is encouraged by Council.

Instructions for the Use of MUSIC-*link*

The instructions for the use of **MUSIC-*link*** are available at the following link.
http://www.toolkit.net.au/Dropbox/music/metadata/AuthorityData/Penrith%20City%20Council/PenrithCityCouncil-UsingMUSIC-link.pdf

4.1 Rainfall & evaporation inputs

The rainfall data recommended for MUSIC modelling for Penrith is shown in Table 2. Pluviograph data from Station 67113 Penrith Lakes AWS shall be utilised for MUSIC modelling in the Penrith LGA. Data for the 1999 to 2008 period shall be adopted for MUSIC modelling. The data over this period is relatively complete with a mean annual rainfall of 712mm. Depending on the location of the development within the City an alternate rainfall data set may be used, however justification needs to be provided in the WSUD Strategy.

Table 2: Recommended Rainfall Data for MUSIC modelling

Purpose	Time step required	Rainfall Station	Modelling Period
Water quality	6 minutes	67113 Penrith Lakes AWS	1999 to 2008
Water quantity (including rainwater tanks, stormwater storages)	Daily	67113 Penrith Lakes AWS	1999 to 2008

Average Sydney potential evapotranspiration (PET) data is suitable for use in modelling water quality and hydrology. The monthly PET values for the Penrith area are shown in Table 3.

Table 3: Monthly Evapotranspiration for Penrith

Month	J	F	M	A	M	J	J	A	S	O	N	D
PET (mm)	159	122	115	77	50	39	41	57	81	122	142	152

4.2 Rainfall-Runoff Parameters

Default rainfall-runoff parameters for Penrith are shown in Table 4. The parameters must be adopted for all developments where the impervious percentage exceeds 10%.

Table 4: MUSIC Rainfall-Runoff Parameters for Penrith

Impervious Area Parameters	
Rainfall threshold (mm)	1.4mm
Pervious Area Parameters	
Soil Storage Capacity (mm)	105
Initial Storage (% of capacity)	30
Field Capacity (mm)	70
Infiltration Capacity Coefficient – a	150
Infiltration Capacity Exponent - b	3.5
Groundwater Properties	
Initial depth (mm)	10
Daily Recharge Rate (%)	25
Daily Baseflow Rate (%)	10
Daily Deep Seepage Rate (%)	0

In situations where the site being modelled has an impervious proportion less than 10% (e.g. undeveloped site), a model calibration exercise shall be undertaken to ensure that model predictions of total runoff, surface runoff and baseflow volumes are appropriate.

4.3 Pollutant Generation Parameters

The development of the MUSIC software included a comprehensive review of stormwater quality in urban catchments, which forms the basis for the default values of event mean concentrations for total suspended solids (TSS), total phosphorous (TP) and total nitrogen (TN).

Table 5 presents the recommended stormwater quality parameters for various land use categories in MUSIC. Note that for all simulations the MUSIC model must be run with pollutant export estimation method set to "stochastically generated" as opposed to the "mean" estimation method.

Table 5: Stormwater Quality Parameters for MUSIC Source Nodes

Land-use category		**Log10 TSS (mg/L)**		**Log10 TP (mg/L)**		**Log10 TN (mg/L)**	
		Storm Flow	**Base Flow**	**Storm Flow**	**Base Flow**	**Storm Flow**	**Base Flow**
General urban (incl. public open space)	Mean Std Dev	2.15 0.32	1.20 0.17	-0.60 0.25	-0.85 0.19	0.30 0.19	0.11 0.12
Residential							
Industrial							
Commercial							
Road Areas	Mean Std Dev	2.43 0.32	---* ---*	-0.30 0.25	---* ---*	0.34 0.19	---* ---*
Roof Areas	Mean Std Dev	1.30 0.32	---* ---*	-0.89 0.25	---* ---*	0.30 0.19	---* ---*

***** Base flows are only generated from pervious areas, therefore these parameters are not relevant to impervious areas

4.4 Treatment Node Inputs

To meet a site's stormwater quality objectives the development will need to incorporate an appropriate stormwater treatment process for the development, dependent on-site constraints and opportunities.

The default parameters in MUSIC for the first order decay k-C* model used to define the treatment efficiency of each treatment device should be used unless local relevant treatment performance monitoring can be used as reasonable justification for modification of the default parameters. Reference should be made to the MUSIC User Manual.

Note: The following devices are not to be modelled within the MUSIC program: Natural waterways, Natural wetlands, Naturalised channel systems, Environmental buffers and Ornamental Lake/Pond systems.

4.5 Non-potable Reuse rates for Modelling Rainwater Tanks in MUSIC

The following rates are provided as a guide for MUSIC modelling purposes. **Residential development (excluding home units or multistorey dwellings)** allow for rainwater reuse per dwelling based on the area of lots as follows:

- Lots > 720 m^2 allow 0.14 kL/day internal use & 100 kL/year as PET- Rain
- Lots > 520 & < 720 m^2 allow 0.12 kL/day internal use & 75 kL/year as PET- Rain
- Lots > 320 & < 520 m^2 allow 0.10 kL/day internal use & 50 kL/year as PET- Rain
- Lots < 320 m^2 allow 0.08 kL/day internal use & 25 kL/year as PET- Rain NOTE: Consider each Villa and/or Townhouse dwelling as Lots < 320 m^2

Industrial and commercial developments, including schools, child-care centres, hotels/motels, hospitals, halls, sporting fields and aged care and places of worship (including not-for-profits), allow for rainwater reuse as follows:

For internal rainwater reuse, allow 0.1 KL/day per toilet, or urinal in industrial/commercial developments and generally ignore any disabled toilet. However, where the site is only occupied say 6 days per week the daily usage rate is to be proportioned by 6 / 7. Similarly where there is an additional afternoon, or night shift using less staff, increase the rate proportionally.

Other internal usage may involve vehicle washing or other industrial usage and specific data will need to be supplied to justify these reuse rates.

For irrigation of landscaped areas only allow 0.4 kL/year/m^2 as PET-Rain for sprinkler systems and 0.3 kL/year/m^2 for subsurface irrigation. For bioretention filter areas only allow 0.4 kL/year/m^2 as PET-Rain (subsurface irrigation only). Higher rates may be required by the landscape architect for specific landscape requirements; however such rates will not be accepted by Council in the MUSIC model. This does not stop the Landscape Architect increasing the rainwater tank size to cover such requirements.

In order to avoid any confusion relating to treatment node implementation Council provides the following advice for modelling stormwater quality treatment systems within the City of Penrith.

Table 6: Stormwater treatment parameters

Stormwater treatment measures	Selected key parameter values and design guidance
Bioretention systems (basins & swales) 	High flow bypass = generally 3-month ARI flow (to be calculated by consultant). Extended detention depth = 0.1-0.3 m (for basins) Saturated hydraulic conductivity = 125 mm/hr (maximum) Filter depth = 0.5-0.8 m TN content of filter media = 800mg/kg Orthophosphate content of filter media = 40mg/kg Exfiltration rate = 0 mm/hr Note that a submerged (saturated) zone requires a specially designed outlet pit configuration.
Gross pollutant traps 	High flow bypass for the device = 3-month ARI peak flow. Gross pollutant removal should be obtained for the specific GPT type proposed from the supplier – preferably independently verified. • TSS removal = 0 (unless a CDS-type system, when TSS removal can be up to 70% for inflow concentrations greater than 75 mg/L). • TP removal = 0 (unless a CDS-type system, when TP removal can be up to 30% for inflow concentrations greater than 0.5 mg/L). • TN removal = 0.
Wetlands 	High flow bypass = 1-year ARI flow (to be calculated by consultant). Inlet pond volume calculated using: • Inlet pond surface area = 10% of macrophyte zone (storage surface) area • Inlet pond depth = 2.0 m recommended • Extended detention depth = 0.25 - 0.75 m based on outlet design Notional detention time target = 72 hours.
Swales 	Bed slope = 1-5% Vegetation heights of 0.05-0.5 m are acceptable; however MUSIC assumes that swales are heavily vegetated when modelling their treatment performance. Mown grass swales should not be expected to provide significant stormwater treatment and should not be modelled in MUSIC.
Rainwater tanks 	Only roofs should be connected. Given constraints due to gutter and downpipe arrangement, typically a maximum of 50% of the total roof area can be connected to one tank. If using stored water for irrigation, insert annual irrigation demand (kL/yr) as per 'Water Right Tool' or provide other irrigation estimation details. For a daily demand (kL/day), refer to Section 4.5.
Infiltration systems 	Infiltration measures encourage stormwater to infiltrate into surrounding soils. Infiltration measures are highly dependent on local soil characteristics and are best suited to sandy soils with deep groundwater. Infiltration is not recommended in areas of sodic or saline soils or soil contamination, where infiltration could mobilise salts or contaminants. Given the presence of clay throughout the LGA as well as significant areas of sodic and saline soils, infiltration will not be permitted in the Penrith LGA.

Stormwater treatment measures	Selected key parameter values and design guidance
Water quality ponds (note there are separate procedures for modelling water storage ponds) 	Permanent pool = 1.0-2.0 m Extended detention depth = 0.25-1.0 m. Parameters within the MUSIC model assume that stormwater is pre-treated to remove coarse sediment upstream of the pond, therefore ponds should never be designed without pre-treatment (such as a swale or sedimentation basin).
Sedimentation basins 	Permanent pool volume based on 2 m depth (e.g. with a surface area of 50m^2 the PPV would be 100m^3) Extended detention depth = 0.25-1.0 m
Detention basins 	Refer to Council's 'Stormwater Drainage Specification for Building Developments document).
Buffers 	Buffer strips are only applicable where runoff is distributed across the whole buffer strip and the buffer strip slope is ≤ 5%
Media filtration systems (e.g. sand filters) 	As per bioretention systems (without vegetation)
Generic 	For modelling a treatment device that is not a specific node within the program. This option should only be used if the user has sufficient data to model it effectively. Examples of applications include flow diversions, or sewer overflows.
ALL TREATMENT NODES	Seepage loss (exfiltration rate) should normally be zero. Evaporative loss should normally range from 75% of PET for completely open water to 125% of PET for heavily vegetated water bodies.
ALL "ADVANCED PROPERTIES" (k-C* values, orifice discharge and weir coefficients, void ratio, number of CSTR cells)	As per MUSIC default values

Any variance to the above parameters needs to be justified in the WSUD Strategy report.

4.6 Approved use of Proprietary Stormwater Treatment Devices

Council may consider approving the use of certain proprietary devices in place of bio-filtration measures, however prior to approval the following information must be provided for Council's consideration:

- The proposed reduction efficiencies need to be justified by rigorous scientific testing and results are published in a credible engineering/scientific journals

- Pollutant reduction parameters independently verified using a method to suit local or regional conditions (comparison between climate, pollutant concentrations and soluble pollutants)
- Information on the performance under dry weather flows (to account for potential pollutant leaching)
- Information on the assumed high-flow bypass rate and details about how it was determined, and
- The modelled pollutant reduction efficiency reflects the published figures.

USE OF PROPRIETARY CARTRIDGE DEVICES

The use of proprietary cartridge filters treatment devices is generally not in keeping with the intent of Council's WSUD Policy or Council's Cooling the City Strategy, as they do not foster the principles of integrated water cycle management.

Proprietary cartridge devices for nutrient removal will only be considered by Council where site constraints prohibit the adoption of deemed-to-comply or vegetated solution.

Council will not accept on-going maintenance responsibilities for propriety cartridge devices.

Council may condition that a maintenance contract is in place as part of a development approval.

5. DRAINAGE AND FLOODING CONSIDERATIONS

5.1 Drainage and On-site detention

The evaluation of hydrology to estimate peak design discharges for minor events is required for WSUD to assist with:

- the design of inlets and outlets for hydraulic control structures;
- sizing of WSUD measures that also have a flow conveyance function (e.g. vegetated swales); and
- evaluating hydrologic inputs to hydraulic models used to evaluate flood levels, flooding extents and other flooding characteristics

Interpretation of the drainage characteristics of a particular site is essential for locating, selecting and designing WSUD measures. An appropriate standard method for estimating the 5-year ARI flow shall be adopted for WSUD measures required to manage minor drainage flows.

For small developments/catchments the urban Rational Method approach outlined in Australian Rainfall and Runoff (ARR) (Engineers Australia, 2001) may be applied. For large developments/catchments, the event-based hydrology should be estimated using rainfall-runoff routing software.

On-Site Detention (OSD) is required in particular areas within the LGA and for particular development types. If Council's OSD requirements are relevant for the site, undertake OSD calculations and design in accordance with Council's OSD requirements.

For more information, refer to the latest version of Australian Rainfall & Runoff Guidelines, Penrith City Council's Stormwater Drainage for Building Developments Policy, Engineering Design Guidelines and Engineering Construction Specification for Civil Works (Working Draft).

5.2 Flooding

WSUD measures should be positioned outside the mainstream flooding extents. Mainstream flooding from constructed trunk drainage systems and watercourses should be assessed separately and guidance on completing that assessment is beyond the scope of these WSUD guidelines.

WSUD measures shall be designed to incorporate consideration of local overland flow flooding that exceeds the capacity of the minor drainage system (i.e. >5yr ARI). An acceptable approach to assessing local overland flow is outlined below.

- An appropriate standard method for estimating the local catchment 100-year ARI flow shall be adopted. For small developments/catchments the urban Rational Method approach outlined in Australian Rainfall and Runoff (ARR) (Engineers Australia, 2001) may be applied. For large developments/catchments, the event-based hydrology is best analysed using rainfall-runoff routing software.

- For WSUD measures located within the street, the measures shall be designed to convey the overland flow during a 100yr ARI event. The overland flow during a 100yr event is typically the difference between the 100yr ARI and 5yr ARI flow where a below-ground minor drainage system is provided. In situations where no below ground drainage system is provided, the overland flow would be the entire 100yr ARI flow. In addition to having sufficient capacity to convey the overland flow (in conjunction with the remaining road reserve), the WSUD measures shall be designed to reduce scouring potential.
- For a WSUD measure located at the downstream reaches of a sub-catchment or development designed primarily for water quality management, the measure shall be configured to divert flows in excess of the 50% of 1yr ARI flow around the measure. In circumstances where the measure is also being utilised to achieve stream erosion protection or detention objectives, the measure shall be designed with high flow outlets (e.g. weirs, spillways, culverts) to manage these infrequent flows.

6. STORMWATER MANAGEMENT MEASURES OPTIONS

Council's preference for stormwater management measures is that of vegetated bioretention systems and wetlands. However, there are a range of measures are available to be considered. The following table provides a summary of the feasibility for use within the City.

Details on the reference guidelines on designing these measures is included in **Section 3**.

Table 7: Overview of Available Treatment Measures

Treatment System	Preferred	Notes
Gross Pollutant Traps (GPTs)	✓	Used as primary treatment measure
Bioretention Systems / Raingardens	✓	Preferred treatment option
Wetlands	✓	Must be vegetated
Swales		Not preferred but can be used for drainage systems
Rainwater Tanks	✓	Cannot be used to manage OSD requirements Harvesting and reuse is required for use in meeting non-potable demand (e.g. irrigation of landscaping)
Ornamental Ponds		Not generally permitted for water quality unless used for storage in reuse, detention and for landscape features
Sediment Basins	Construction phase for larger developments	Sediment basin are required for erosion and sediment control Operation phase until bioretention system is brought online
Detention Basins		Detention basins are not permitted as part of water quality treatment train
Media (Sand Filters)		Only permitted if other measures are demonstrated to not be feasible
Green Roofs		Permitted subject to approval – can be used to reduce impervious areas
Podium Vegetation area		Permitted subject to approval – can be used to reduce impervious areas
Proprietary Treatment Measures (media filters)		Not preferred and only to be used when all other options are NOT feasible. Council will not accept dedication for future ownership.

Table 7: Details and reference guidelines on the design considerations and requirements is included in Section 3 of this document.

6.1 Bioretention Systems as a WSUD Treatment Option

Bioretention systems are commonly used in many water sensitive cities within Australia to meet stormwater quality targets and are further described in this section. Bioretention systems are vegetated soil media filters, which treat stormwater by allowing it to pond on the vegetated surface, then slowly infiltrate through the soil media. Treated water is captured at the base of the system and discharged via outlet pipes. A typical cross-section of a bioretention system is shown in Figure 1 and Figure 2 shows the arrangement of a bioretention system with a submerged zone.

Detailed design guidance can be obtained in the "Bioretention Technical Design Guidelines" (Version 1.1, October 2014)" prepared by Healthy Waterways.

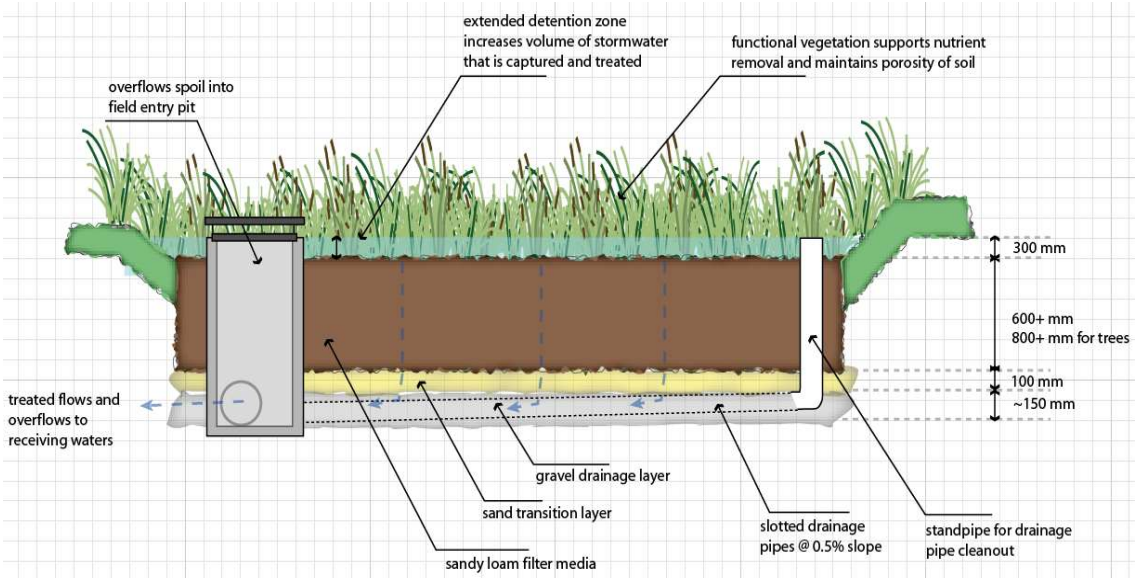


Figure 1: Bioretention system typical arrangement (Water by Design 2009)

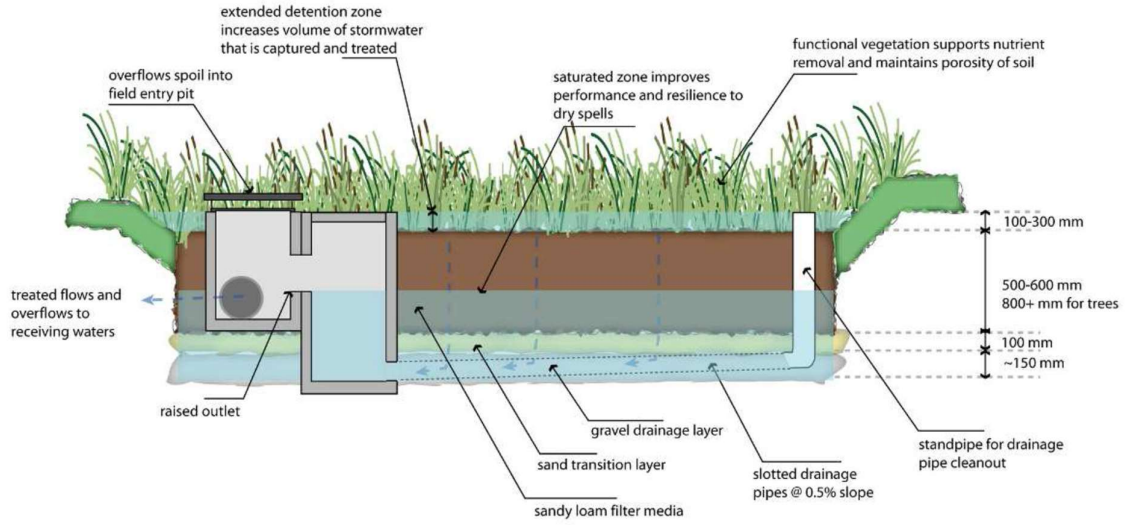


Figure 2: Bioretention system submerged zone arrangement (Water by Design 2009)

Bioretention systems can be implemented in almost any size and shape, in many different locations including street trees in the footpath, or road or traffic calming devices within streetscapes. It is important to have sufficient depth (normally at least 0.8 m) between the inlet and outlet of a bioretention system, therefore they may not be suitable at sites with shallow bedrock or other depth constraints, however they are otherwise a very flexible and effective treatment measure for both suspended and dissolved pollutants.

Bioretention systems are able to meet the stormwater treatment targets identified in Council's WSUD Policy and are typically sized to have a filter area of approximately 1.5% of the catchment draining to the treatment element. This size will vary based on the imperviousness of the development and elements of the bioretention system such as extended detention depth and filter depth.

Bioretention System and Raingarden Examples

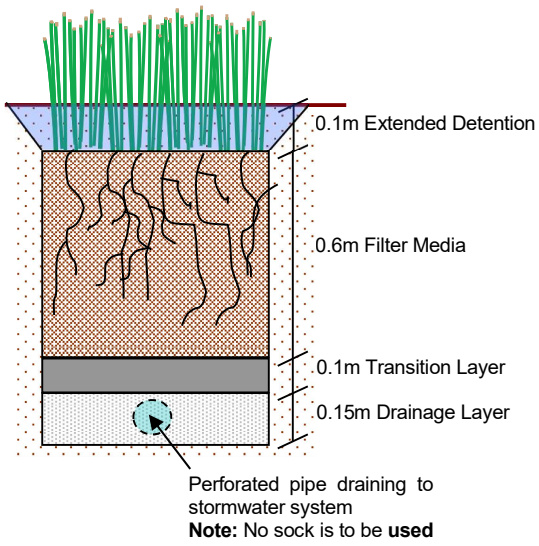
Bioretention systems and raingardens can be incorporated in a range of locations, as they can be any shape and size. They are essentially small bioretention basin systems, with typical locations including pocket parks, traffic calming measures and between parking bays.

Figure 3: WSUD bioretention (Raingardens) basins and wetlands in Penrith LGA

6.2 Elements of a Bioretention System

A bioretention system includes the following components:

- Vegetation minimises surface clogging and assists in pollutant removal via biological processes. Some plant species that can be used include:
  - *Imperata cylindrica* (Blady Grass),
  - *Ficinia nodosa* (Syn. Isolepis nodosa) (Knobby Club Rush),
  - *Juncus usitatus* (Common Rush),
  - *Lomandra longifolia* (Matrush),
  - *Poa siebreiana* (Grey Tussock grass),
  - *Themeda australis* (Kangaroo Grass)
  - *Dianella caerulea* (Blue flax-lily)
  - *Carex appressa* (Tussock Sedge)



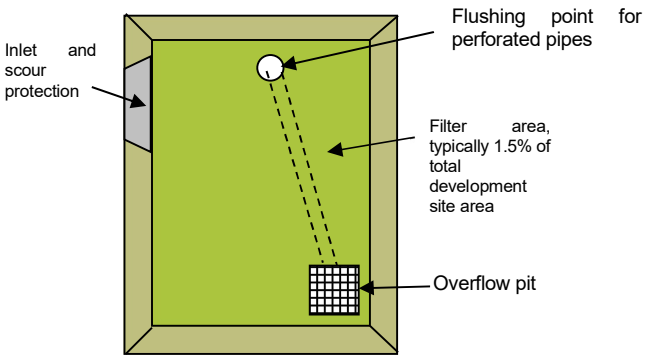
The above list is not intended to be a definitive species list. However, a minimum of 8 plants per square metre is recommended. Shrubs or trees should also be included provided sufficient media depth (> 600mm) is provided for root growth.

Note: Council's Standard Drawings and Specifications include a more comprehensive list.

Note: In some cases, subject to Council approval, turf (buffalo) can be used to vegetate the bioretention system. This may be suitable in combined OSD systems on constrained sites. Refer to Adoption Guidelines for Advancing Biofiltration for further details.

- Extended detention (or ponding depth) stores stormwater temporarily on the surface to buffer flows so that a greater volume can be treated.
- The filter media is the principal treatment zone. As stormwater passes through the filter media, pollutants are removed by filtration, adsorption and biological processes. The filter media should normally be 0.6 m deep, and 0.3 m is the minimum acceptable depth where the site is constrained. The filter media should be a loamy sand with a permeability of 100-300 mm/hr under compaction and should be clean and free of weeds. The filter media should contain some organic matter (less than 5%) but be low in nutrient content. No fertiliser is to be added.
- Media shall be used which meets the specifications defined in Adoption Guidelines for Stormwater Biofiltration Systems (CRC Water Sensitive Cities, 2015)
- A transition layer of clean well graded sand/coarse sand prevents the filter media from washing out of the system.
- The drainage layer of clean fine gravel (2-5 mm) collects treated water at the base of the system and contains 90-100 mm perforated pipes to convey treated water out of the system.

- An impervious liner may be required to prevent infiltration into surrounding soils, particularly if the treatment system is immediately adjacent to roads or buildings where infiltration may cause structural issues. Note that geotextile filters should not be used within the bioretention system, as they are prone to clogging. If perforated pipes come with a geotextile sock, this should be discarded before installation.



- An inlet for stormwater runoff. The inlet should be designed to protect the surface of the bioretention system from scour and erosion.
- An overflow pit (or other controlled overflow point) to allow high flows, beyond the capacity of the treatment system, to escape to the stormwater drainage system in a controlled manner.
- A flushing point connected to the perforated pipes, so they can be cleaned in the event of blockage.
- Edge treatment (e.g. a raised kerb or series of bollards) may be required to protect the bioretention system from traffic.
- Pre-treatment is recommended when sediment loads are likely to be high, or if there is a risk of spills. The simplest option is to incorporate a pit with a sump immediately upstream of the bioretention system.

6.3 Detailed Design Guidance

A range of technical documents and standard specifications available to assist in the detailed design are referenced in Section 3 of these guidelines and available of Council's Website. These include Addendum 2 – Penrith City Council Bioretention Standard Drawings (Final Working Draft), also available on Council's website.

6.4 Construction and Maintenance

During the construction phase, bioretention systems should be protected from high sediment loads associated with construction on site (erosion and sediment control measures should be in place to manage stormwater during this phase).

The commission of bioretention / raingardens systems should not proceed or be brought online until the civil works are completed and the catchment is stable (i.e. at least 90% of the housing construction is finished). Prior to this it should be used as a sedimentation device to manage the unstable upstream catchment.

Regular maintenance is important to ensure the ongoing performance of bioretention systems. Maintenance requirements of bioretention systems include:

- Monitoring for scour and erosion, and sediment or litter build-up
- Weed removal and plant re-establishment
- Monitoring overflow pits for structural integrity and blockage

Further information is available in the Construction and Establishment for Swales, Bioretention Systems and Wetlands guidelines, and Standard Drawing and Specifications as outlined above in Section 3.

6.5 Other Treatment Options

6.5.1 Podium Vegetated Areas

In high density developments such a residential flat building, the typical pattern of development is for podium courtyards and landscaped areas located on top of basement carparks. Typically, these podium areas have a combination of paved and other hardstand areas and landscaped areas including garden beds and lawn. These landscaped areas are designed in similar ways to a bioretention system as they contain subsoil drains and waterproof membranes to prevent water ingress into the basement carpark below.

Council is seeking to encourage the use of vegetated podium landscape areas to treat stormwater runoff particularly from adjacent podium areas, as well as where possible adjacent roof drainage. This provides multiple benefits including cost effective stormwater treatment, dual use of landscaped areas, passive irrigation and reduction in potable water use, and a reduction of the local microclimate (reducing temperatures).

When these measures are adopted and treat any adjacent podium / roof areas draining to it, the garden beds can be modelled as bioretention systems as outlined in Section 4.

This can be undertaken without having to provide a full bioretention system profile (e.g. a transition layer and drainage layer are encouraged but not necessarily required) as long as a free draining soil media is used (e.g. sandy or sandy loam with low organic matter and meeting the nutrient values adopted in the MUSIC model).

Source: George & Allen, Sydney

7. CHECKLISTS

Development Application Checklist (lodged with DA)

Water Sensitive Urban Design
Development Application Checklist

Site/ Project Name			
Lot and DP Number:		**DA Number:**	

	Information Required with DA Submission:	**Y**	**N**
1	Has a Water Sensitive Urban Design Strategy been submitted as part of the development application?		
2	Is a BASIX Certificate required? If so, Yes - Attach certificate with DA		
3	Has the digital version of MUSIC and report on the MUSIC model using data prescribed outlined in Council's Technical Guideline been attached? Have water conservation requirements, stormwater quality retention criteria (TSS 85%, TP 60%, and TN 45%) and water quantity / drainage requirements been met and documented in the WSUD Strategy? If relevant, have the Water Conservation, Quantity and quantity targets been achieved?		
4	Does WSUD Strategy contain the following information? • Review of the **WSUD principles** and ensure that these are considered throughout development of the WSUD strategy. • Confirmation of the **WSUD objectives** that are relevant to the development application. • Confirmation of the **WSUD targets** for potable water conservation, stormwater quality management and stormwater quality management that are relevant to the development application. • Complete a **site analysis** to evaluate the site characteristics that potentially will impact on the feasibility of WSUD for the site. • **WSUD measures** that would be appropriate for the development considering the development scale, site characteristics, stormwater quality management function and stormwater quantity management function. • A **preliminary WSUD strategy** that positions the selected WSUD measures in appropriate locations and arranges the measures in an appropriate series. • **Numerical modelling** utilising MUSIC software to evaluate appropriate sizes of the WSUD measures. • C**oncept designs** of the WSUD measures. • **WSUD strategy report** that summarises the methodology and WSUD outcomes, and provide this with the development application for the site.		
5	Have the conceptual plans of the proposed stormwater treatment measures been included on the plans? (Detailed engineering plans will be required for the construction certificate)		

6	Has a Draft Operation and Maintenance Plan which includes details on the following been provided? • Site description (area, imperviousness, land use, annual rainfall, topography etc) • Site access description • Likely pollutant types, sources and estimated loads • Locations, types and descriptions of measures proposed • Operation and maintenance responsibility (council, developer or owner) • Inspection methods • Maintenance methods (frequency, equipment and personnel requirements including Work Health and Safety requirements) • Landscape and weed control requirements • Operation and maintenance costs • Waste management and disposal options, and • Reporting.		
7	Has an electronic version of the MUSIC modelling bee submitted?		

Construction Certificate Application Checklist (lodged with CC)

PENRITH			**Water Sensitive Urban Design Construction Certificate Checklist**		
Site/ Project Name					
Lot and DP Number:		**DA Number:**			
Information Required with CC Application:				**Y**	**N**
1	Have detailed construction plans (including all calculations, drawings and designs) been submitted?				
2	Are detailed design drawings generally in accordance with the development applications conditions of consent, approved concept plans, MUSIC modelling?				
3	Has an Erosion and Sedimentation Control Plan been submitted for approval?				
4	Has a final Operation and Maintenance Plan which includes details on the following been provided? • Site description (area, imperviousness, land use, annual rainfall, topography etc) • Site access description • Likely pollutant types, sources and estimated loads • Locations, types and descriptions of measures proposed • Operation and maintenance responsibility (council, developer or owner) • Inspection methods • Maintenance methods (frequency, equipment and personnel requirements including Work Health and Safety requirements) • Landscape and weed control requirements • Operation and maintenance costs • Waste management and disposal options, and • Reporting.				

8. TABLE OF AMENDMENTS

Amendment Number	Amendment Date	Summary of Amendment
1	July 2014	Inclusion of MUSIC*link* details
2	June 2015	Inclusion of Deemed to Comply Solutions
3	October 2020	General Update and inclusion of Bio Specifications / drawings

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9. ADDENDUM 1 – DEEMED TO COMPLY SOLUTIONS TOOLKIT

10. ADDENDUM 2 – PCC BIORETENTION STANDARD DRAWINGS (FINAL WORKING DRAFT)

* Please note that these documents are located on Councils webpage at the following link. https://www.penrithcity.nsw.gov.au/building-development/development/engineering-requirements-for-development-subdivision